# The Handling of Individuals Detained by United Nations Peacekeeping Operations

#### Brief description of the project

## Objective of the project

Following the promulgation of a new Standard Operation Procedure (SOP) on the Handling of Detention by UN Peacekeeping Operations and Special Political Missions effective 1 January 2021, the objective of this project is to support peacekeeping operations with the complex and sensitive task of updating its procedures for the handling, questioning, search, transfer, handover and release of persons detained by field missions, in circumstances where the use of force, including detention, is authorized by the mission's mandate and set out in the mission's rules of engagement and directives on the use of force.

This project is being presented by the DPO Justice and Corrections Service (JCS), as the chair and on behalf of the Working Group on the Handling of Detention, which is also composed of OMA, the Police Division and DPET within DPO, as well as DPPA, OHCHR, OLA and UNDSS.

#### o Why is the project required?

Together with its annexes, the SOP sets out new standards and procedures to ensure that persons temporarily detained by United Nations personnel in missions are handled in a manner consistent with applicable international norms and standards. The implementation and effectiveness of this SOP is supported, monitored, and reviewed by "an implementation, support and oversight body at Headquarters composed of all departments and offices involved in matters of detention". Missions are required to report on an annual basis on SOP implementation for consideration at the Under-Secretary-General level.

Based on the level of reporting in the first two years of implementation, it has become apparent that peacekeeping operations will require additional dedicated support to align mission-specific procedures for the handling, questioning, search, transfer, handover and release of persons detained by field missions and adequately report on these issues.

## O What is the expected impact of the project?

It aims to ensure that, in situations where an apprehended individual is placed under the effective control of the peacekeeping operation, United Nations personnel does not subject anyone to arbitrary or unlawful detention and that all persons temporarily deprived of their liberty are treated in a humane manner and with respect for the inherent dignity of the human person. The expected impact is the implementation of the SOP, ensuring the safe and humane treatment and handover of individuals temporarily detained by United Nations peace operations.

#### Expected outcomes, outputs and proposed activities

| Outcomes              | Outputs  | Proposed Activities            |
|-----------------------|--|--------------------------------|
| MINUSCA,              | <ul> <li>Mission- specific SOPs are</li> </ul>     | A combination of in-person     |
| MONUSCO, UNMISS,      | updated and aligned                                | and remote support is provided |
| UNISFA and other      | <ul> <li>Responsible mission components</li> </ul> | to individual missions         |
| peace operations as   | are aware and engaged in the                       | throughout 2024 to support the |
| necessary, adequately | handling of detention process                      | establishment of procedures    |
| implement and report  | <ul> <li>TCCs and PCCs are trained on</li> </ul>   | and standards set forth in the |
| on all aspects of the | new procedures                                     | SOP on Handling of Detention   |
| SOP                   | Reporting structures are in place                  |                                |

#### Implementation timeline

The project is expected to begin as soon as possible and be implemented throughout 2024, to allow for the compilation of an annual report at the end of each year in accordance with paragraph 68 of the SOP on Handling of Detention, which requires to "submit an annual report to the Under-Secretaries-General for Peace Operations, Political and Peacebuilding Affairs and Operational Support, providing an overview on detention by field missions and updating them on progress in implementing this SOP, and any problems or gaps arising in the course of their implementation, with recommendations for addressing them", in order to report back to the membership.

## • Explain how the project will further the implementation of the A4P+ priorities.

As part of A4P+ Priority 5: Accountability of Peacekeepers, this project will contribute to Result 5.2.: Increased accountability to the populations served and, more specifically, Deliverable 5.2.1. which aims to "strengthen integrated measures and capabilities to identify and mitigate harm to civilians, considering the risk assessment on the ground, including by tracking, preventing, minimizing and addressing civilian harm resulting from the mission's mandated activities, including military or police operations that are conducted jointly with, or in support of, non-United Nations security forces". Under this deliverable and on behalf of the Working Group on Handling of Detention, JCS will continue to lead the implementation and monitoring of the SOP on the Handling of Detention, promulgated in 2021, to ensure that persons that are temporarily detained by the United Nations personnel in peacekeeping operations are handled in a safe, secure and humane fashion and in a manner consistent with consistent with applicable international norms and standards.

How have gender aspects been included in the design and implementation of the project?
 How does it help the Department implement its women, peace and security and gender parity commitments?

The two annexes to the SOP Handling of Detention, which relate respectively to *Material conditions, treatment of and access to detained persons in designated United Nations places of detention* and to *Special Considerations for Children in Relation to the Standard Operating Procedures on the Handling of Detention in United Nations Peacekeeping Operations and Special Political Missions* set out gender-specific needs, requirements and considerations for the treatment of detainees.

 Brief explanation of any risks that the implementation of the project may face and how to mitigate them.

The deprivation of liberty, if mishandled, can raise serious human rights concerns and present a significant risk to the credibility of the Organization. This project aims to mitigate these risks by supporting the accelerated implementation of the SOP on Handling of Detention.

#### Proposed budget

| Item                          | Brief Description                                       | <b>Total Amount</b> |
|-------------------------------|---|---------------------|
| Mission-specific              | Remote and in-person support by relevant members of     | \$40,000.00         |
| procedures are                | the Working Group on the Handling of Detention, incl.   |                     |
| implemented in a total        | deployment of 2 staff members for 1 week to mission     |                     |
| of 2 UN peacekeeping          | settings to provide on-site assistance to align         |                     |
| operations                    | procedures and assign roles & responsibilities to       |                     |
|                               | mission entities involved in the handling of detention. |                     |
| Programme Support Costs (13%) |   | \$5,200.00          |
|                               | Total:  | \$45,200.00         |